

**CITY OF DUNEDIN
FIREFIGHTERS' RETIREMENT SYSTEM**

FINANCIAL STATEMENTS

SEPTEMBER 30, 2025 AND 2024

CITY OF DUNEDIN FIREFIGHTERS' RETIREMENT SYSTEM

FINANCIAL STATEMENTS

SEPTEMBER 30, 2025 AND 2024

CONTENTS

	PAGE
Independent Auditor's Report	1
Basic Financial Statements:	
Statements of Fiduciary Net Position	4
Statements of Changes in Fiduciary Net Position	5
Notes to Financial Statements	6
Required Supplementary Information:	
Schedule of Changes in the City's Net Pension Liability	21
Schedule of Ratios	22
Schedule of Contributions	23
Notes to Schedule of Contributions	24
Schedule of Investment Returns	25
Additional Information:	
Schedules of Investment and Administrative Expenses	26



INDEPENDENT AUDITOR'S REPORT

To the Board of Trustees of
City of Dunedin Firefighters' Retirement System
Dunedin, Florida

Opinion

We have audited the financial statements of the City of Dunedin Firefighters' Retirement System (the "Plan"), which comprise the statements of fiduciary net position as of September 30, 2025 and 2024, and the related statements of changes in fiduciary net position for the years then ended, and the related notes to the financial statements.

In our opinion, the accompanying financial statements present fairly, in all material respects, information regarding the fiduciary net position of the Plan as of September 30, 2025 and 2024, and the changes in fiduciary net position for the years then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinion

We conducted our audits in accordance with auditing standards generally accepted in the United States of America ("GAAS"). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Plan and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audits. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Plan's ability to continue as a going concern for one year after the date that the financial statements are issued.

Board of Trustees of
City of Dunedin Firefighters' Retirement System
Dunedin, Florida

Management is also responsible for maintaining a current Plan instrument, including all Plan amendments, administering the Plan, and determining that the plan's transactions that are presented and disclosed in the financial statements are in conformity with the Plan's provisions, including maintaining sufficient records with respect to each of the participants, to determine the benefits due or which may become due to such participants.

Auditor's Responsibility

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Plan's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Plan's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

Emphasis of Matter

As discussed in Note 1, these financial statements present only the City of Dunedin Firefighters' Retirement System, a pension trust fund of the city of Dunedin, Florida (the "City") and are not intended to present fairly the financial position and changes in financial position of the City in conformity with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

Board of Trustees of
City of Dunedin Firefighters' Retirement System
Dunedin, Florida

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the required supplementary information on pages 21 through 25 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audits of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

The Plan has not presented a management's discussion and analysis that the Governmental Accounting Standards Board has determined is necessary to supplement, although not required to be part of the basic financial statements. Our opinion on the basic financial statements is not affected by this missing information.

Other Information

The additional information on page 26 is presented for the purpose of additional analysis and is also not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audits of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the above information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.



Tampa, Florida
March 11, 2026

CITY OF DUNEDIN FIREFIGHTERS' RETIREMENT SYSTEM
STATEMENTS OF FIDUCIARY NET POSITION
SEPTEMBER 30, 2025 AND 2024

	2025	2024
Assets:		
Receivables:		
Interest	\$ 105,189	\$ 68,978
Dividends	-	3,392
State excise tax rebate	49,815	42,811
Total receivables	<u>155,004</u>	<u>115,181</u>
Investments:		
U.S. Government obligations	6,410,715	6,024,469
U.S. Government agency obligations	1,810,602	1,757,175
Corporate bonds	2,333,069	1,732,490
Domestic stocks	-	45,143
International stocks	-	3,357,757
Domestic equity investment funds	22,755,007	22,043,619
International equity investment funds	5,106,550	958,101
Real estate investment fund	2,587,584	2,552,422
Temporary investment funds	658,061	604,869
Total investments	<u>41,661,588</u>	<u>39,076,045</u>
Total Assets	<u>41,816,592</u>	<u>39,191,226</u>
Liabilities:		
Accounts payable	32,358	28,689
Share distribution payable	6,931	-
Refunds payable	5,519	-
Accounts payable, broker-dealer	65,069	38,369
Total Liabilities	<u>109,877</u>	<u>67,058</u>
Net Position Restricted for Pensions	<u>\$ 41,706,715</u>	<u>\$ 39,124,168</u>

The accompanying notes are an integral
part of these financial statements.

CITY OF DUNEDIN FIREFIGHTERS' RETIREMENT SYSTEM
STATEMENTS OF CHANGES IN FIDUCIARY NET POSITION
YEARS ENDED SEPTEMBER 30, 2025 AND 2024

	2025	2024
Additions:		
Contributions:		
Employer	\$ 961,231	\$ 741,076
Plan members	242,379	203,257
Buy backs	-	58,864
Total contributions	<u>1,203,610</u>	<u>1,003,197</u>
Intergovernmental revenue:		
State excise tax rebate	384,535	389,975
Supplemental state excise tax rebate	49,815	42,811
Total intergovernmental revenue	<u>434,350</u>	<u>432,786</u>
Investment income:		
Net appreciation in fair value of investments	3,147,013	6,618,422
Interest	430,658	307,997
Dividends	435,953	437,402
Class action	-	2,065
Other	319	400
Total investment income	<u>4,013,943</u>	<u>7,366,286</u>
Less investment expenses	<u>120,653</u>	<u>121,833</u>
Net investment income	<u>3,893,290</u>	<u>7,244,453</u>
Total additions	<u>5,531,250</u>	<u>8,680,436</u>
Deductions:		
Benefits:		
Age and service	2,151,975	2,035,109
Disability	200,489	194,802
Share payments	37,768	29,506
DROP payments	436,958	406,657
Refunds	9,663	55,482
Administrative expenses	111,850	95,574
Total deductions	<u>2,948,703</u>	<u>2,817,130</u>
Net Increase in Net Position	2,582,547	5,863,306
Net Position Restricted for Pensions:		
Beginning of year	<u>39,124,168</u>	<u>33,260,862</u>
End of year	<u><u>\$ 41,706,715</u></u>	<u><u>\$ 39,124,168</u></u>

The accompanying notes are an integral
part of these financial statements.

CITY OF DUNEDIN FIREFIGHTERS' RETIREMENT SYSTEM
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2025 AND 2024

NOTE 1 - DESCRIPTION OF PLAN

The following brief description of the City of Dunedin Firefighters' Retirement System (the "Plan") is provided for general information purposes only. Participants should refer to the Plan Agreement for more complete information.

The Plan is a single-employer defined benefit pension plan covering all full-time firefighters of the city of Dunedin, Florida (the "City").

General - Participation in the Plan is required as a condition of employment. Originally established in 1980 and subsequently amended, the Plan provides for retirement, death and disability benefits. The Plan is subject to the provisions of Chapter 175 of the state of Florida Statutes.

The Plan, in accordance with the above statutes, is governed by a five-member Board of Trustees (the "Board"). Two firefighters, two City residents and a fifth member elected by the other four members constitute the Board. The City and the Plan participants are obligated to fund all Plan costs based upon actuarial valuations. The City is authorized to establish levels and the Board approves the actuarial assumptions used in the determination of contribution levels.

At October 1, 2024, the date of the most recent actuarial valuation, the Plan's membership consisted of:

Retirees and beneficiaries:

Currently receiving benefits	66
DROP retirees	5
Terminated employees entitled to but not yet receiving benefits	<u>12</u>
Total	<u><u>83</u></u>

Current employees:

Vested	15
Nonvested	<u>37</u>
Total	<u><u>52</u></u>

CITY OF DUNEDIN FIREFIGHTERS' RETIREMENT SYSTEM
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2025 AND 2024

NOTE 1 - DESCRIPTION OF PLAN (Continued)

Pension Benefits - Members may retire with normal benefits after reaching age 55 with 10 years of service, age 52 with 25 years of service, or with 20 years of service regardless of age. Benefits for members who retired before October 1, 2024, are 3% of the member's average final compensation ("AFC") for each of the first 25 years of credited service and 2% of AFC for each year in excess of 37.5 years. For years between 25 and 37.5, the accrual rate is determined by dividing the number of years of credited service by 75%. Benefits for members who retire on or after October 1, 2024, are 3% of the member's AFC for each of the first 33 years of credited service and 2% of AFC for each year in excess of 33 years. In addition, a supplemental benefit is payable monthly to members who meet the requirements for normal retirement.

Members age 45 with 10 years of service are eligible for early retirement. Benefits are calculated in the same manner as for normal retirement and are reduced by 3% for each year to age 50 and 3.33% for each year from age 45 to age 50 by which the benefit commencement date precedes the normal retirement date.

Death Benefits - Members are eligible to receive death benefits, regardless of years of credited service. A beneficiary may elect to receive a refund of the member's accumulated contributions, without interest.

Disability Benefits - Service-incurred disability benefits are the greater of 60% of the member's average salary over the 5 highest years, or the member's accrued benefit as of the date of disability. Nonservice-incurred disability benefits for members with at least 10 years of credited service are the greater of 30% of the member's average salary over the 5 highest years, or the member's accrued benefit as of the date of disability.

Refund of Participant Contributions - If a nonvested firefighter retires, dies, becomes disabled, or terminates employment with the City, the member's accumulated contributions may be refunded to the member or the designated beneficiary, without interest.

Deferred Retirement Option Plan ("DROP") - Any member who is eligible to receive normal retirement benefits may elect to participate in a DROP while continuing his or her active employment as a firefighter. Upon participation in the DROP, the member becomes a retiree for all Plan purposes so that he or she ceases to accrue any further benefits under the Plan. Normal retirement payments that would have been payable to the member as a result of retirement are accumulated and invested in the DROP to be distributed to the member upon his or her termination of employment. Participation in the DROP ceases after 8 years, or upon completion of 33 years of service.

Supplemental Benefit - Share Plan - There is a separate member "Share account" created for each member of the Plan. At retirement, termination (vested), disability or death, there shall be an additional benefit paid to the member. The Share Plan is funded solely with state excise tax rebates. The funding received for the Share Plan is allocated equally among eligible members. The Share accounts receive their proportionate share of the income or loss on the assets in the Plan.

Buy-Back Additional Years of Credited Service - Certain members may buy-back credited service by paying into the Plan the amount of contributions that the member would otherwise have paid for such service, plus amounts actuarially determined such that the crediting of service does not result in any cost to the Plan.

CITY OF DUNEDIN FIREFIGHTERS' RETIREMENT SYSTEM
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2025 AND 2024

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Basis of Accounting:

The financial statements of the Plan are prepared on the accrual basis of accounting.

Basis of Presentation:

The accompanying financial statements are presented in accordance with Governmental Accounting Standards Board ("GASB") Statement 67, *Financial Reporting for Defined Benefit Pension Plans*, and the Codification of Governmental Accounting and Financial Reporting Standards which covers the reporting requirements for defined benefit pensions established by a governmental employer.

Cash and Temporary Investment Funds:

The Plan considers money market and demand account bank and broker-dealer deposits as cash. Temporary investments shown on the statements of fiduciary net position are composed of investments in short-term custodial proprietary money market funds.

Valuation of Investments:

The Plan's investments are stated at fair value. See Note 12 for discussion of fair value measurements.

Purchases and sales of investments are recorded on a trade-date basis. Interest income is recorded on the accrual basis. Dividends are recorded on the ex-dividend date. Net appreciation (depreciation) includes the Plan's gains and losses on investments bought and sold as well as held during the year. The net realized and unrealized investment appreciation (depreciation) for the year is reflected in the statements of changes in fiduciary net position.

The calculation of realized gains and losses is independent of the calculation of the net change in the fair value of Plan investments. Realized gains and losses on investments that had been held in more than one reporting period and sold in the current period were included as a change in the fair value reported in the prior period(s) and the current period.

Custody of Assets:

Custodial services are provided to the Plan under contract with Salem Trust Company ("Salem"), a national bank having trust powers in the state of Florida. The Plan's investment policies are governed by ordinances of the City and Florida Statutes.

CITY OF DUNEDIN FIREFIGHTERS' RETIREMENT SYSTEM
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2025 AND 2024

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Authorized Plan Investments:

The Board recognizes that the obligations of the Plan are long-term, and that investment policy should be made with a view toward performance and return over a number of years. The general investment objective, then, is to obtain a reasonable total rate of return defined as interest and dividend income plus realized and unrealized capital gains or losses commensurate with the Prudent Investor Rule and Chapter 175 of the Florida Statutes. Permissible investments include obligations of the U.S. government and U.S. agencies, time deposits insured by the FDIC, common or preferred stock, foreign stock, pooled equity funds, high-quality corporate bonds or notes, fixed income funds, and real estate funds.

Actuarial Cost Method:

The Plan has elected the Entry Age Normal Actuarial Cost Method for funding purposes. This method allocates future normal costs based on the earnings of each firefighter. Entry age is the firefighter's age nearest his/her birthday on October 1st following employment. The unfunded actuarially accrued liability is funded as a level percentage of payroll over a closed 30 year period.

Reporting Entity:

The financial statements presented are only for the Plan and are not intended to present the basic financial statements of the City.

The Plan is included in the City's Annual Comprehensive Financial Report ("ACFR") for the years ended September 30, 2025 and 2024, which are separately issued documents. Anyone wishing further information about the City is referred to the City's ACFR.

The Plan is a pension trust fund (fiduciary fund type) of the City which accounts for the single employer defined benefit pension plan for all City firefighters.

Funding Policy:

Members are required to contribute 5.5% of their salary to the Plan. The City's funding policy is to make contributions to the Plan in fixed amounts, actuarially computed, such that, when combined with members' contributions and the state insurance fund excise tax rebate, all members' benefits will be fully provided for by the time they retire.

Payment of Benefits:

Benefit payments to members are recorded upon distribution.

Administrative Expenses:

All Plan expenses, including fees and expenses connected with providing administrative services by external service providers, are paid from Plan assets.

CITY OF DUNEDIN FIREFIGHTERS' RETIREMENT SYSTEM
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2025 AND 2024

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Federal Income Taxes:

The Plan has received a favorable determination letter from the Internal Revenue Service dated April 18, 2016, indicating that the Plan is qualified and exempt from federal income taxes. The Board believes that the Plan is designed and continues to operate in compliance with the applicable requirements of the Internal Revenue Code.

Use of Estimates:

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

Subsequent Events:

Management has considered subsequent events through March 11, 2026, the date the financial statements were available to be issued.

NOTE 3 - PLAN TERMINATION

Although it has not expressed an intention to do so, the City may terminate the Plan at any time by a written ordinance of the City Commission duly certified by an official of the City. In the event that the Plan is terminated or contributions to the Plan are permanently discontinued, the benefits of each firefighter in the Plan at such termination date would be non-forfeitable.

NOTE 4 - NET REALIZED AND UNREALIZED APPRECIATION (DEPRECIATION) OF INVESTMENTS

The Plan's investments appreciated in value during the fiscal years ended September 30, 2025 and 2024, as follows:

	<u>2025</u>	<u>2024</u>
Realized appreciation (depreciation)	\$ (110,156)	\$ 743,764
Unrealized appreciation	<u>3,257,169</u>	<u>5,874,658</u>
	<u>\$ 3,147,013</u>	<u>\$ 6,618,422</u>

CITY OF DUNEDIN FIREFIGHTERS' RETIREMENT SYSTEM
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2025 AND 2024

NOTE 5 - DEPOSITS AND INVESTMENTS

Deposits:

Salem periodically holds uninvested cash in its respective capacity as custodian for the Plan. These funds exist temporarily as cash in the process of collection from the sale of securities.

Asset Allocation:

The Plan's adopted asset allocation policy as of September 30, 2025 is as follows:

<u>Asset Class</u>	<u>Target</u>	<u>Range</u>	<u>Benchmark Index</u>
Domestic equity	52.5%	45% - 60%	Russell 3000
International equity	12.5%	5% - 20%	MSCI EAFE
Broad market fixed income	25%	20% - 30%	Bloomberg Aggregate
Real estate*	<u>10%</u>	5% - 15%	NCREIF Property
	<u>100%</u>		

*Benchmark will default to "broad market fixed income" if this portfolio is not funded. Targets and ranges above are based on market value of total Plan assets.

The Plan's investments are segregated into separate accounts and managed under separate investment agreements. These accounts give Salem custodianship but give the investment managers the authority to manage the investments.

The investment managers are monitored by the Board and an investment consultant.

Concentrations:

The Plan held the following investment that represented 5% or more of the Plan's fiduciary net position as of September 30, 2025 and 2024:

<u>Investment</u>	<u>2025</u>		<u>2024</u>	
	<u>Fair Value</u>	<u>% of Fiduciary Net Position</u>	<u>Fair Value</u>	<u>% of Fiduciary Net Position</u>
Barings Core Property Fund	\$ 2,587,584	6.2%	\$ 2,552,422	6.5%

CITY OF DUNEDIN FIREFIGHTERS' RETIREMENT SYSTEM
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2025 AND 2024

NOTE 5 - DEPOSITS AND INVESTMENTS (Continued)

Foreign Tax Withholdings and Reclaims:

Withholding taxes on dividends from foreign securities are provided for based on rates established via treaty between the United States of America and the applicable foreign jurisdiction, or where no treaty exists at the prevailing rate established by the foreign country. Foreign tax withholdings are reflected as a reduction of dividend income in the statements of changes in fiduciary net position. Where treaties allow for a reclaim of taxes, the Fund will make a formal application for refund. Such reclaims are included as an addition to dividend income when received.

Rate of Return:

The annual money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested. For the years ended September 30, 2025 and 2024, the annual money-weighted rate of return was 10.07% and 22.17%, respectively.

NOTE 6 - INVESTMENTS

The Plan's investments at both fair value and cost or adjusted cost as of September 30, 2025 and 2024 are summarized as follows:

Investment Type	2025		2024	
	Cost	Fair Value	Cost	Fair Value
U.S. Government obligations	\$ 6,354,394	\$ 6,410,715	\$ 6,050,279	\$ 6,024,469
U.S. Government agency obligations	1,825,183	1,810,602	1,810,495	1,757,175
Corporate bonds	2,288,517	2,333,069	1,772,194	1,732,490
Domestic stocks	-	-	33,357	45,143
International stocks	-	-	2,405,696	3,357,757
Domestic equity investment funds	13,292,764	22,755,007	14,109,153	22,043,619
International equity investment funds	4,626,259	5,106,550	818,471	958,101
Real estate investment fund	1,198,990	2,587,584	1,281,627	2,552,422
Temporary investment funds	658,061	658,061	604,869	604,869
Total	<u>\$ 30,244,168</u>	<u>\$ 41,661,588</u>	<u>\$ 28,886,141</u>	<u>\$ 39,076,045</u>

CITY OF DUNEDIN FIREFIGHTERS' RETIREMENT SYSTEM
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2025 AND 2024

NOTE 6 - INVESTMENTS (Continued)

The Plan held the following fixed income investments as of September 30, 2025 and 2024:

Investment Type	Fair Value		Moody's Credit Rating	Effective Duration (Years)
	2025	2024		
U.S. Government obligations	\$ 6,410,715	\$ 6,024,469	Aa1	7.46
U.S. Government agency obligations	1,810,602	1,757,175	Aa1	3.75
Corporate bonds	2,333,069	1,732,490	A3/Baa1	6.48
Temporary investment funds	658,061	604,869	N/A	N/A
Total	<u>\$ 11,212,447</u>	<u>\$ 10,119,003</u>		

NOTE 7 - RESTRICTIONS

A portion of the Plan's net position restricted for pensions is designated for benefits that accrue in relation to the DROP and Share accounts. Allocations to the DROP and Share accounts as of September 30, 2025 and 2024 are as follows:

	2025	2024
Restricted for DROP accounts (fully funded)	\$ 957,559	\$ 962,469
Restricted for Share accounts (fully funded)	<u>618,871</u>	<u>497,506</u>
Total restricted for DROP and Share	1,576,430	1,459,975
Restricted for defined benefits	<u>40,130,285</u>	<u>37,664,193</u>
Total net position restricted for pensions	<u>\$ 41,706,715</u>	<u>\$ 39,124,168</u>

CITY OF DUNEDIN FIREFIGHTERS' RETIREMENT SYSTEM
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2025 AND 2024

NOTE 8 - PLAN AMENDMENTS

The Plan was amended during the fiscal year ended September 30, 2025, as follows:

- The maximum period of DROP participation was increased from 5 to 8 years, or the completion of 33 years of service, for current and future DROP participants.
- The cap on the 3% benefit accrual rate was changed from 25 to 33 years for members who separate from service on or after October 1, 2024.

These changes increased the minimum required contribution by \$26,190.

There were no amendments during the fiscal year ended September 30, 2024.

NOTE 9 - ACTUARIAL ASSUMPTION CHANGES

The City's total pension liability as of the September 30, 2025, measurement date reflects the following assumption changes:

- As mandated by Chapter 2015-157, Laws of Florida, the assumed mortality rates were changed to the rates used in Milliman's July 1, 2024, Florida Retirement System valuation report for special risk employees.
- The assumed rate at first eligibility for normal retirement was increased from 20% to 30% and the assumed rates of retirement 1 to 4 years after first eligibility were increased from 10% to 20%.

These changes decreased the City's total pension liability by \$694,338.

There were no changes in the actuarial assumptions for the fiscal year ended September 30, 2024.

NOTE 10 - ACTUARIAL METHOD CHANGES

There were no changes in the actuarial methods for the fiscal years ended September 30, 2025 and 2024.

NOTE 11 - RISKS AND UNCERTAINTIES

The Plan invests in a variety of investment funds. Investments in general are exposed to various risks, such as interest rate, credit, market, and overall volatility risk. Due to the level of risk associated with certain investments, it is reasonably possible that changes in the values of investments will occur in the near term and that such changes could materially affect the amounts reported in the statements of fiduciary net position.

CITY OF DUNEDIN FIREFIGHTERS' RETIREMENT SYSTEM
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2025 AND 2024

NOTE 11 - RISKS AND UNCERTAINTIES (Continued)

Plan contributions are made and the actuarial present value of the net pension liability is reported based on certain assumptions pertaining to interest rates, inflation rates and employee demographics, all of which are subject to change. Due to uncertainties inherent in the estimations and assumptions process, it is at least reasonably possible that changes in these estimates and assumptions in the near term would be material to the financial statements.

NOTE 12 - INVESTMENT MEASUREMENT AT FAIR VALUE

Fair Value Hierarchy:

GASB Statement 72, *Fair Value Measurement and Application*, addresses accounting and financial reporting issues related to fair value measurements. The definition of fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. This statement provides guidance for determining a fair value measurement for financial reporting purposes. This statement also provides guidance for applying fair value to certain investments and disclosures related to all fair value measurements.

The three levels of inputs used to measure fair value are as follows:

Level 1: Quoted prices (unadjusted) for identical assets or liabilities in active markets that the Plan has the ability to access.

Level 2: Significant other observable inputs other than Level 1 prices, such as quoted prices for similar assets or liabilities in active markets, quoted prices in inactive markets, and other inputs that are observable or corroborated by observable market data.

Level 3: Significant unobservable inputs that reflect a plan's own assumptions about the assumptions that market participants would use in pricing an asset or liability.

The Plan has the following recurring fair value measurements as of September 30, 2025 and 2024:

- *U.S. Government obligations, domestic stocks, international stocks, domestic equity investment funds, international equity investment funds, temporary investment funds* - Valued at the quoted net asset value ("NAV") of shares held by the Plan at year end.
- *U.S. Government obligations, U.S. Government agency obligations, corporate bonds, international stocks* - Valued using pricing models, quoted prices of securities with similar characteristics, or discounted cash flows.
- *Real estate investment fund* - Valued at the NAV per unit of the Plan's ownership interest. The NAV is used as a practical expedient to estimate fair value. The real estate investment fund is excluded from the fair value hierarchy.

CITY OF DUNEDIN FIREFIGHTERS' RETIREMENT SYSTEM
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2025 AND 2024

NOTE 12 - INVESTMENT MEASUREMENT AT FAIR VALUE (Continued)

Fair Value Hierarchy (Continued):

Investment Type	Level 1	Level 2	Level 3	2025
U.S. Government obligations	\$ 1,981,279	\$ 4,429,436	\$ -	\$ 6,410,715
U.S. Government agency obligations	-	1,810,602	-	1,810,602
Corporate bonds	-	2,333,069	-	2,333,069
Domestic equity investment funds	22,755,007	-	-	22,755,007
International equity investment funds	5,106,550	-	-	5,106,550
Temporary investment funds	658,061	-	-	658,061
Total investments by fair value level	<u>\$ 30,500,897</u>	<u>\$ 8,573,107</u>	<u>\$ -</u>	39,074,004

Investment Measured at NAV:

Real estate investment fund				<u>2,587,584</u>
Total, September 30, 2025				<u>\$ 41,661,588</u>

Investment Measured at NAV	2025 Value	Unfunded Commitments	Redemption Frequency (if Currently Eligible)	Redemption Notice Period
Real estate investment fund:				
Barings Core Property Fund	<u>\$ 2,587,584</u>	<u>\$ -</u>	Quarterly	60 days

CITY OF DUNEDIN FIREFIGHTERS' RETIREMENT SYSTEM
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2025 AND 2024

NOTE 12 - INVESTMENT MEASUREMENT AT FAIR VALUE (Continued)

Fair Value Hierarchy (Continued):

Investment Type	Level 1	Level 2	Level 3	2024
U.S. Government obligations	\$ 396,985	\$ 5,627,484	\$ -	\$ 6,024,469
U.S. Government agency obligations	-	1,757,175	-	1,757,175
Corporate bonds	-	1,732,490	-	1,732,490
Domestic stocks	45,143	-	-	45,143
International stocks	986,082	2,371,675	-	3,357,757
Domestic equity investment funds	22,043,619	-	-	22,043,619
International equity investment funds	958,101	-	-	958,101
Temporary investment funds	604,869	-	-	604,869
Total investments by fair value level	<u>\$ 25,034,799</u>	<u>\$ 11,488,824</u>	<u>\$ -</u>	<u>36,523,623</u>

Investment Measured at NAV:

Real estate investment fund	<u>2,552,422</u>
Total, September 30, 2024	<u>\$ 39,076,045</u>

Investment Measured at NAV	2024 Value	Unfunded Commitments	Redemption Frequency (if Currently Eligible)	Redemption Notice Period
Real estate investment fund:				
Barings Core Property Fund	<u>\$ 2,552,422</u>	<u>\$ -</u>	Quarterly	60 days

CITY OF DUNEDIN FIREFIGHTERS' RETIREMENT SYSTEM
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2025 AND 2024

NOTE 13 - NET PENSION LIABILITY OF THE CITY

The components of the net position liability of the City as of September 30, 2025 and 2024, were as follows:

	<u>2025</u>	<u>2024</u>
Total pension liability	\$ 42,733,783	41,394,789
Plan fiduciary net position	<u>(41,706,715)</u>	<u>(39,124,168)</u>
City's net pension liability	<u>\$ 1,027,068</u>	<u>\$ 2,270,621</u>
Plan fiduciary net position as a percentage of total pension liability	<u>97.60%</u>	<u>94.51%</u>

Actuarial Assumptions:

The total pension liability was determined by an actuarial valuation as of October 1, 2024, updated to September 30, 2025, using the following actuarial assumptions applied to all measurement periods.

Inflation	2.5%
Salary increases	Service based
Investment rate of return	7.5%
Discount rate	7.5%

Mortality Rate Healthy Active Lives:

Female: PubS-2010 for Employees

Male: PubS-2010 for Employees, set forward one year

Mortality Rate Healthy Retiree Lives:

Female: PubS-2010 for Healthy Retirees

Male: PubS-2010 for Healthy Retirees, set forward one year

Mortality Rate Beneficiary Lives:

Female: PubG.H-2010 for Healthy Retirees

Male: PubG.H-2010 for Healthy Retirees, set back one year

Mortality Rate Disabled Lives:

Female: PubG.H-2010 for Disabled Retirees, set forward one year

Male: PubG.H-2010 for Disabled Retirees

All rates for healthy lives are projected generationally with Mortality Improvement Scale MP-2021.

CITY OF DUNEDIN FIREFIGHTERS' RETIREMENT SYSTEM
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2025 AND 2024

NOTE 13 - NET PENSION LIABILITY OF THE CITY (Continued)

Actuarial Assumptions (Continued):

The above assumption rates were mandated by Chapter 2015-157, Laws of Florida. This law mandates the use of the assumptions used in either of the two most recent valuations of the Florida Retirement System ("FRS"). The above rates are those outlined in Milliman's July 1, 2024 FRS valuation report for special risk employees, with appropriate adjustments made based on Plan demographics.

The most recent actuarial experience study used to review the other significant assumptions was dated August 16, 2021.

The long-term expected rate of return on Plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of Plan investment expenses and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the Plan's target asset allocation as of September 30, 2025 are as follows:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Domestic equity	52.5%	7.5%
International equity	12.5%	8.5%
Domestic fixed income	25%	2.5%
Real estate	10%	4.5%

Discount Rate:

The discount rate used to measure the total pension liability was 7.5%. The projection of cash flows used to determine the discount rate assumed that Plan member contributions will be made at the current contribution rate and that sponsor contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current Plan members. Therefore, the long-term expected rate of return on Plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

CITY OF DUNEDIN FIREFIGHTERS' RETIREMENT SYSTEM
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2025 AND 2024

NOTE 13 - NET PENSION LIABILITY OF THE CITY (Continued)

Sensitivity of the Net Pension Liability (Asset) to Changes in the Discount Rate:

The following presents the net pension liability (asset) of the City, calculated using the discount rate of 7.5%, as well as what the City's net pension liability (asset) would be if it were calculated using a discount rate that is 1 percentage point lower (6.5%) or 1 percentage point higher (8.5%) than the current rate.

	1% Decrease 6.5%	Current Single Discount Rate 7.5%	1% Increase 8.5%
City's net pension liability (asset)	<u>\$ 5,460,491</u>	<u>\$ 1,027,068</u>	<u>\$ (2,683,678)</u>

NOTE 14 - COMMITMENTS AND CONTINGENCIES

Certain members of the Plan are entitled to refunds of their accumulated contributions, without interest, upon termination of employment with the City prior to being eligible for pension benefits. The portion of these contributions which are refundable to members who may terminate with less than 10 years of service has not been determined.

REQUIRED SUPPLEMENTARY SCHEDULES

This page intentionally left blank.

CITY OF DUNEDIN FIREFIGHTERS' RETIREMENT SYSTEM
SCHEDULE OF CHANGES IN THE CITY'S NET PENSION LIABILITY
LAST TEN FISCAL YEARS

	2025	2024	2023	2022
Total pension liability:				
Service cost	\$ 869,309	\$ 813,383	\$ 801,990	\$ 777,458
Interest	2,987,351	2,838,858	2,687,438	2,561,468
Changes in excess state money	-	-	-	-
Share Plan allocation	113,475	112,301	115,488	49,644
Difference between expected and actual experience	900,050	614,205	637,306	752,714
Changes in benefit terms	-	168,646	-	-
Changes in assumptions	(694,338)	-	-	-
Contributions - buy back	-	58,864	56,250	-
Benefit payments, including refunds of employee contributions	(2,836,853)	(2,721,556)	(2,346,430)	(1,586,627)
Net change in total pension liability	1,338,994	1,884,701	1,952,042	2,554,657
Total pension liability, beginning	41,394,789	39,510,088	37,558,046	35,003,389
Total pension liability, ending (a)	<u>\$ 42,733,783</u>	<u>\$ 41,394,789</u>	<u>\$ 39,510,088</u>	<u>\$ 37,558,046</u>
Plan fiduciary net position:				
Contributions - employer	\$ 961,231	\$ 741,076	\$ 560,275	\$ 518,801
Contributions - state	434,350	432,786	437,034	349,243
Contributions - employees	242,379	203,257	184,208	182,669
Contributions - buy back	-	58,864	56,250	-
Net investment income (loss)	3,893,290	7,244,453	3,066,962	(5,280,927)
Benefit payments, including refunds of employee contributions	(2,836,853)	(2,721,556)	(2,346,430)	(1,586,627)
Administrative expenses	(111,850)	(95,574)	(114,869)	(80,751)
Net change in Plan fiduciary net position	2,582,547	5,863,306	1,843,430	(5,897,592)
Plan fiduciary net position - beginning	39,124,168	33,260,862	31,417,432	37,315,024
Plan fiduciary net position - ending (b)	<u>\$ 41,706,715</u>	<u>\$ 39,124,168</u>	<u>\$ 33,260,862</u>	<u>\$ 31,417,432</u>
Net pension liability (asset) (a) - (b)	<u>\$ 1,027,068</u>	<u>\$ 2,270,621</u>	<u>\$ 6,249,226</u>	<u>\$ 6,140,614</u>

2021	2020	2019	2018	2017	2016
\$ 833,104	\$ 861,826	\$ 896,035	\$ 818,157	\$ 856,749	\$ 818,555
2,460,281	2,306,477	2,252,498	2,090,180	1,965,605	1,940,322
-	-	-	(32,072)	-	-
54,321	32,646	22,417	14,179	11,304	2,432
(148,847)	(217,129)	(170,541)	28,595	(89,355)	495,699
-	-	170,785	-	-	(836,436)
1,152,682	(160,554)	-	-	-	201,521
-	44,510	70,955	-	1,118	73,537
(1,887,729)	(1,578,674)	(1,388,306)	(1,136,361)	(1,138,394)	(1,052,548)
2,463,812	1,289,102	1,853,843	1,782,678	1,607,027	1,643,082
32,539,577	31,250,475	29,396,632	27,613,954	26,006,927	24,363,845
<u>\$ 35,003,389</u>	<u>\$ 32,539,577</u>	<u>\$ 31,250,475</u>	<u>\$ 29,396,632</u>	<u>\$ 27,613,954</u>	<u>\$ 26,006,927</u>
\$ 565,711	\$ 520,901	\$ 460,064	\$ 490,695	\$ 446,583	\$ 442,686
355,479	326,578	312,939	301,955	298,122	286,293
182,933	183,196	186,986	181,279	180,673	186,368
-	44,710	70,955	-	1,118	73,537
5,941,417	3,049,574	677,151	2,865,967	1,888,834	1,681,268
(1,887,696)	(1,578,674)	(1,388,306)	(1,136,361)	(1,138,394)	(1,052,548)
(93,642)	(76,128)	(71,261)	(67,810)	(66,799)	(80,004)
5,064,202	2,470,157	248,528	2,635,725	1,610,137	1,537,600
32,250,822	29,780,665	29,532,137	26,896,412	25,286,275	23,748,675
<u>\$ 37,315,024</u>	<u>\$ 32,250,822</u>	<u>\$ 29,780,665</u>	<u>\$ 29,532,137</u>	<u>\$ 26,896,412</u>	<u>\$ 25,286,275</u>
<u>\$ (2,311,635)</u>	<u>\$ 288,755</u>	<u>\$ 1,469,810</u>	<u>\$ (135,505)</u>	<u>\$ 717,542</u>	<u>\$ 720,652</u>

CITY OF DUNEDIN FIREFIGHTERS' RETIREMENT SYSTEM
SCHEDULE OF RATIOS
LAST TEN FISCAL YEARS

Fiscal Year Ended September 30,	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability		Covered Payroll	Net Pension Liability as a Percentage of Covered Payroll
2016	97.23%	\$	3,395,812	21.22%
2017	97.40%		3,284,952	21.84%
2018	100.46%		3,295,962	-4.11%
2019	95.29%		3,399,726	43.23%
2020	99.11%		3,330,834	8.67%
2021	106.60%		3,326,112	-69.50%
2022	83.64%		3,321,233	184.89%
2023	84.17%		3,349,227	186.59%
2024	94.51%		3,695,558	61.44%
2025	97.59%		4,406,884	23.31%

CITY OF DUNEDIN FIREFIGHTERS' RETIREMENT SYSTEM
SCHEDULE OF CONTRIBUTIONS
LAST TEN FISCAL YEARS

Fiscal Year Ended September 30,	Actuarially Determined Contribution	Actual Contribution*	Contribution Deficiency (Excess)	Covered Payroll	Actual Contribution as a Percentage of Covered Payroll
2016	\$ 725,736	\$ 725,736	\$ -	\$ 3,395,812	21.37%
2017	733,401	733,401	-	3,284,952	22.33%
2018	777,513	778,472	(959)	3,295,962	23.62%
2019	746,882	750,586	(3,704)	3,399,726	22.08%
2020	839,734	835,071	4,663	3,330,834	25.07%
2021	856,234	856,234	-	3,326,112	25.74%
2022	812,733	818,400	(5,667)	3,321,233	24.64%
2023	869,586	881,821	(12,235)	3,349,227	26.33%
2024	1,040,675	1,061,560	(20,885)	3,695,558	28.73%
2025	1,308,296	1,282,106	26,190	4,406,884	29.09%

*Actual contributions as shown in the actuarial report.

CITY OF DUNEDIN FIREFIGHTERS' RETIREMENT SYSTEM
NOTES TO CONTRIBUTIONS
LAST TEN FISCAL YEARS

Valuation Date: October 1, 2023

Actuarially determined contribution rates are calculated as of October 1, two years prior to the end of the fiscal year in which contributions are reported.

Methods and assumptions used to determine contribution rates can be found in the October 1, 2023 actuarial valuation prepared by Foster & Foster Actuaries and Consultants.

CITY OF DUNEDIN FIREFIGHTERS' RETIREMENT SYSTEM
SCHEDULE OF INVESTMENT RETURNS
LAST TEN FISCAL YEARS

Fiscal Year Ended September 30,	Annual Money-Weighted Rate of Return Net of Investment Expense
2016	7.12%
2017	7.55%
2018	10.90%
2019	2.26%
2020	10.50%
2021	18.72%
2022	-14.39%
2023	9.96%
2024	22.17%
2025	10.07%

ADDITIONAL INFORMATION

CITY OF DUNEDIN FIREFIGHTERS' RETIREMENT SYSTEM
SCHEDULES OF INVESTMENT AND ADMINISTRATIVE EXPENSES
YEARS ENDED SEPTEMBER 30, 2025 AND 2024

	2025		2024	
	Investment*	Administrative	Investment*	Administrative
Accounting fees	\$ -	\$ 6,464	\$ -	\$ 6,375
Actuary fees	-	41,583	-	39,410
Administrator's fees	-	18,306	-	19,417
Audit fees	-	14,450	-	13,175
Fiduciary insurance	-	4,070	-	5,320
Investment expenses	120,653	-	121,833	-
Legal fees	-	24,152	-	10,157
Secretary's fees	-	1,711	-	970
Seminar and travel expenses	-	1,114	-	750
Total investment and administrative expenses	<u>\$ 120,653</u>	<u>\$ 111,850</u>	<u>\$ 121,833</u>	<u>\$ 95,574</u>
Percentage of Plan net position	<u>0.29%</u>	<u>0.27%</u>	<u>0.31%</u>	<u>0.24%</u>

*Investment expenses do not include management fees withheld from from investment fund revenues.